

Federal Emergency Management Agency

Washington, D.C. 20472

June 22, 1982

Honorable George Bush President of the Senate

Honorable Thomas P. O'Neil¹, Jr. Speaker of the House of Representatives

Sirs:

The Strategic and Critical Materials Stock Piling Act, as amended, provides that strategic and critical materials be stockpiled in the interest of national defense to preclude a costly and dangerous dependence upon foreign sources of supply in times of national emergency.

The President delegated stockpile planning and policy activities to the Director of the Federal Emergency Management Agency. This Stockpile Report to the Congress for April - September 1981, together with a Statistical Supplement under separate cover, is submitted in accordance with section 11 of the Stock Piling Act.

Sincerely,

Louis O. Giuffrida

Director

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HIGHLIGHTS

- · Arquisitions-valualt, bansile, iridines, tamokan, quinidite sulfate, jewel bearing-
- Disposals were authorized for a devent period from 1982-1984.
- Sike ein voregenierenneren were die beer verenverenneren wert.
- w Ment Peling Art was watership
 - 5-year limit on use of appropriated funds was removed.
 - Lap was placed on amount of money that can be held in the Stockpile Fund.
 - The Annual Materials Plan was added as a required part of the President's budget and is to cover 5 theal years.

NATIONAL DEFENSE STOCKPILE INVENTORY

September 30, 1981

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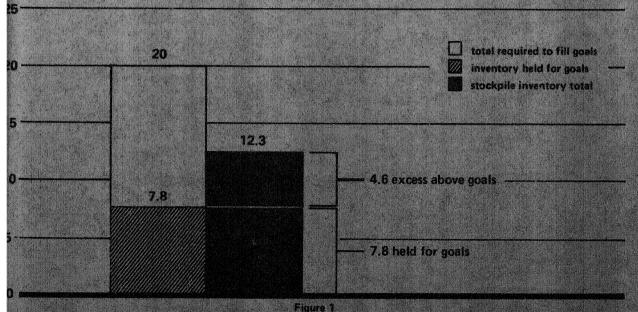
CONTINUING ACTIVITIES

The Strategic and Critical Materials Stock Piling Act provides that stock of strategic and critical naterials be held to decrease dependence upon loreign sources of supply in times of emergency. Executive Order 12155 delegates the primary responsibility for planning and coordinating the stockpile program to the Director of the Federal Emergency Management Agency (FEMA).

The Stock Piling Act requires that the stockpile incentory be sufficient to cover U.S. needs for not less than three years of a national emergency. The Presilent's stockpile policy guidance includes detailed assumptions regarding changes in a wartime civil economy, wartime foreign trade patterns, shipping osses, wartime political and economic stability of oreign nations, and alternate foreign and domestic production levels for stockpile materials. These guidelines are followed in determining the stockpile goals which represent the difference between estimated supply and projected requirements for each strategic material. Periodic review and updating of the goals are required by the President's policy to ensure a current estimate of our Nation's vulnerability to resource shortages during an emergency. Revised goals were announced on May 2, 1980.

The stockpile inventory is compared with the 1980 goals in figure 1. Major restructuring of the stockpile inventory is necessary because most of the materials now in inventory were acquired during the 1950's. To fill the 1980 goals at September 1981 prices would require purchase of additional materials valued at approximately \$12 billion. The stockpile inventory contains \$7.8 billion of the needed materials for a total goal value of \$20 billion. Since the stockpile inventory is valued at \$12.3 billion, there is an excess not held for goals of \$4.6 billion.

pillions of dollars (rounded)



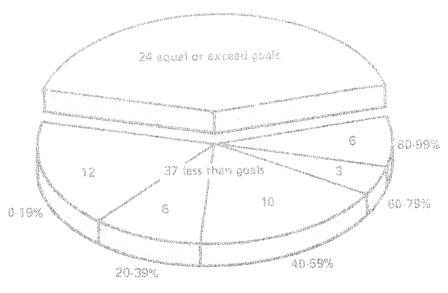
Restructuring of stockpile to meet 1980 goals.

EST DECEMBER RELADIO

As the assiss Engine II, the in family groups and he Specially materials in the stockpile can be therefore leta two entegories:

- (i) 12 groups and individual insterials with inver-
- (2) 57 groups and individual materials with inventory less than the goal. Of these, 13 goals are over 50 percent filled.

then and the triffice of Management and Rudget. The AM process largins when IAM since in the total process in the test of goals, deficers, can see, and proceeds to the beneral necessary between the materials proposed for prochase author cale are rathed according to me tional scensity process. The tieneral Services the ministration makes an initial assessment of the market for these manerials and determines the quantities that could be bought authors sold without are



Percent of goal filled

Figure 2

Status of the 61 family groups and individual materials in the stockfile inventory toward meeting the 1980 goals.

Ammai Materials Plan

Presidential guidance and recent legislative amendments to the Strategic and Critical Materials Stock Piling Act require a planning process for restructuring the stockpile through the Annual Materials Plan (AMP). The AMP is a list of stockpile materials proposed for acquisition and disposal developed each year through an interagency committee chaired by FEMA. The agencies represented on the Annual Materials Plan Steering Committee are the Departments of Defense. Commerce, the Interior, Energy, Agriculture, State, and Treasury, the Central In-

due disruption of usual markets. After these market constraints are added, the list is given to the AMP subcommittees for review.

The Strategic Implications Sabcommittee, chaired by the Department of Defense, determines the impact of changes in defense requirements. The International Economic and Political Impacts Subcommittee, chaired by the Department of State, determines the impact of AMP proposals on international producers, trade agreements, and foreign producer countries. The Market Impact Subcommittee, chaired by the Department of Commerce, examines

the effect on commodity markets and develops the market impact statements. The Economic and Budgetary Impact Subcommittee, chaired by FEMA, examines the revenue and cost projections of the AMP proposal.

After the recommendations from the subcommittees have been incorporated, the AMP is reviewed by all member agencies. Upon inclusion of approved revisions, the Director of FEMA submits the AMP to the National Security Council and simultaneously provides a copy to the Office of Management and Budget. Any further revisions are made jointly by the National Security Council, the Office of Management and Budget and the Federal Emergence Management Agency.

In the course of the AMP process during the report period, the Department of State conducted consultations with producer countries on proposed disposal levels for excess materials in FY 1982. Comments were received from producers on a variety of materials including mercury, silver, tungsten, tin, industrial diamonds, chrysotile asbestos and antimony. Apart from the AMP consultation process, the issue of silver disposals was a major topic of discussion at the U.S./Mexican Trade Commission meetings and on the occasion of a series of high level visits to Peru by State Department officials,

In consultations with producers, it was comphasized that U.S. law requires that to the maximum extent feasible, stockpile transactions be conducted in a manner which avoids undue disruption of markets. Initial sales of excess materials have seat a clear signal that the government intends to be a responsible market participent as well as receive the best possible price for its materials.

Legislation

On June 2 and 4, 1981, the House Armed Services Committee. Subcommistee on Seapower and Strategic and Critical Materials, held hearings on the following four bills: H.R. 2912, sponsored by the Administration, would authorize disposal of excessockpile materials and authorize appropriations for acquisitions: 11.R. 2784 would authorize disposal of

the silver inventory: H.R. 2603 would authorize appropriations to purchase silver, platinum, and nickel; H.R. 3364 would establish a national mineral and materials policy and council.

On the Senate Side, the Armed Services Committee, Subcommittee on Preparedness, held hearings June 17 and 19, 1981, on S. 906, the companion bill to II.R, 2912, and on S. 1338, a bill to prescribe the method for determining the quantity of any material to be stockpiled based on import dependency.

After these hearings on both sides of the Congress. disposal and acquisition authorizations for the materials in the National Defense Stockpile were included in the Omnibus Budget Reconciliation Act of 1981 (Public Law 97-35) signed by the President on August 13, 1981. This Act authorizes the disposal of antimony, ashestos (amosite and chrysotile), diamond stones, diamond industrial crushing bort, iodine, mica (muscovite splittings, phlogopite splittings, muscovite film first and second qualities, muscovite block stained and lower), mercuric oxide. mercury, silver, and vegetable tannin, wattle. These disposals are authorized to be made over a threeyear period from 1982 to 1984. Appropriations for acquisitions are authorized in the amount of \$535 million. Actual appropriations for fiscal year 1981 are \$100 million, and for fiscal year 1982 funding is \$57.6 million.

The Budget Reconciliation Act also requires the Pres dent to reexamine stockpile requirements for silver no later than September 1, 1982, prior to any silver disposals in fiscal year 1983. Factors to be considered in this determination include the demand for silver and its domestic supply in each of the next ten years, the Nation's dependency on foreign sources of supply, and the effect of disposal on the world silver market, the silver mining industry, international currency and monetary policy and long range military preparedness.

Also included in the Budget Reconciliation Act are several amendments to the Strategie and Critical Materials Stock Piling Act: Section 5(a): the five-year limit on use of appropriated funds is changed to "until expended," and a subsection is added requiring a report to the Congress of any significant changes in the Annual Materials Plan as submitted under Section 11(b).

Section 5(b): a cap is placed on the amount of moneys to be held in the National Defense Stockpile Transaction Fund of \$1 billion until September 30, 1983, when the limitation becomes \$500 million.

Section 9(b): the requirement for funds to revert to the Treasury after three years (if not appropriated) was deleted.

Section 11: a new section is added which requires an Annual Materials Plan to be submitted to Congress each year with the President's budget to include planned expenditures for acquisitions and anticipated receipts from sales. The plan is to cover the next fiscal year and the succeeding four fiscal years.

It should be noted that after the close of the report period, the Department of Defense Appropriation Act contained a provision to halt the sale of stockpile silver until reexamination is made of the silver goal and the proposed disposal method is approved by the Congress. The factors to be considered in this silver requirements determination are somewhat different, primarily more extensive, than those contained in the Budget Reconciliation Act. This determination is to be completed by July 1, 1982.

Revision of Data

Presidential and Congressional planning guidance calls for a stockpile capable of supporting the United States military, industrial, and essential civilian needs for three years during a major conventional war. It is assumed that prior industrial mobilization with attendant increased use of raw materials will occur, and that austerity measures will be in effect. These guidelines are incorporated into the econometric model used to estimate stockpile goals. Data used in this model covers many areas, such as consumption, production, capacity.

imports and exports, and is revised frequently to ensure that a current estimate will be available.

During the report period, information and technical advice were provided by the Bureau of Mines on a number of strategic and critical materials proposed for acquisition and/or disposal. The 1980 volume of the 5-year "Mineral Facts and Problems" was published. This book contains a comprehensive description of industry structure, supply-demand relationships, technology, and outlooks to 1985 and 2000. The "Minerals Yearbook" recording significant commodity developments for the year was issued by individual chapters. Both of these Bureau of Mines publications are sources of data used by FEMA.

The Bureau of Mines issued a detailed report on the current status of the mineral industry of Zimbabwe which produces over 40 different minerals. In analyzing Zimbabwe's mineral industry, the influences of government policy, current economic conditions, labor supply, energy supply, and the transport system were evaluated. Of special interest to the United States and other industrialized countries are the chromium, gold, and asbestos industries in Zimbabwe.

Within the Department of Commerce, the Office of Industrial Resources Administration, with analytical support from the Bureau of Industrial Economics, provides consumption, supply, and domestic capacity data. During the report period, estimated consumption data for 73 materials, 1979 supply data for 24 materials, and 1979 domestic capacity data for 27 materials were submitted. In addition to the data for 1979, supply and domestic capacity studies provided projections for the years 1983 through 1985.

Research and Development

An alternative to stockpiling of strategic and critical materials is the development of domestic sources of supply. Additions to, or establishment of, domestic supply sources make possible a decrease in the stockpile goals. Therefore, research of a scientific,

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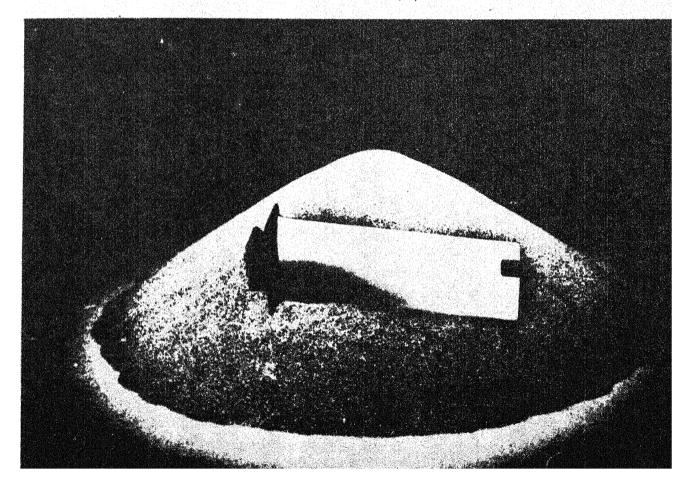
technologic and economic nature to develop domestic prediction or substitutes for strategic and critical materials is a continuing part of the stock filing let, government-ponsored research is primarily carried on by the Departments of the Interior, Commerce, and Agriculture.

During the report period, the Bureau of Mines, the Department of Commerce, the Department of Defense, and FEMA continued joint sponsorship of National Materials Advisory Board. National Academy of Sciences studies on strategic and critical materials. The criteria and methodology suitable for evaluating proposals to upgrade stockpiled materials are being studied for aluminum, cobalt, copper, lead, tantalum, titanium, tungsten, and zinc. Another study examined trends in the use of colum-

bium and tantalum to the year 2000 versus anticipated availability.

A National Materials Advisory Board panel, sponsored by the Bureau of Mines, completed its evaluation of world manganese reserves. Its published report reviews the technology of manganese production and consumption, assesses reserves, and discusses the industrial implications of reliance on a limited number of sources. A draft report on titanium availability was also completed by the Materials Advisory Board panel and sent to sponsoring agencies for review.

Turbine blades for use in jet engines are fabricated in net-shape using powder metallurgy technology and high purity titanium alloy,



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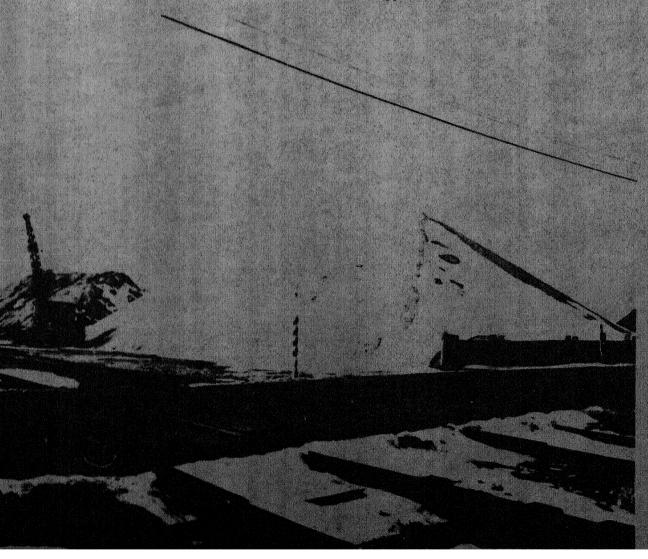
Mining and minerals processing research in the Bureau of Mines addresses national problems with special emphasis on minerals in the stockpile. Research activities are aimed at improved methods and equipment for extracting commodities, extending the useful life of materials, and developing domestic substitutes for strategic and critical minerals.

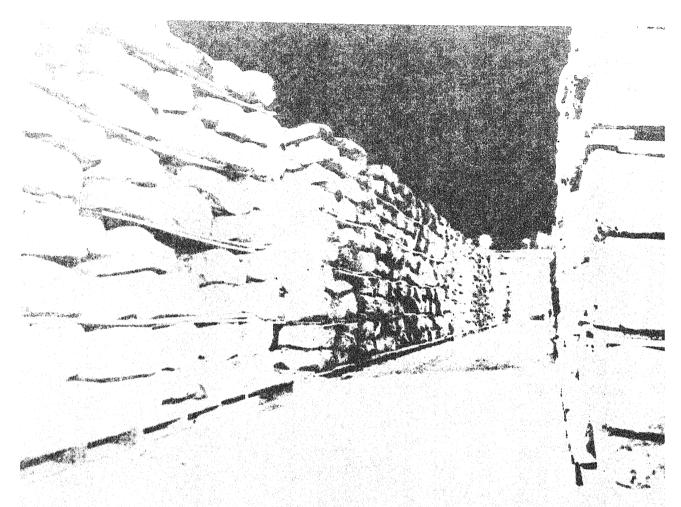
Research is being conducted to increase the use of domestic resources for the production of titanium. Sulfation, followed by water leaching, is being investigated for removing calcium, magnesium, and manganese from titaniferous materials so that the purified material will be a suitable feedstock for producing titanium by chlorination technology.

Stockpiles of metallurgical fluorspar. (FEM 4 photo.)

Other research is examining the direct recovery of titanium from deposits that contain substantial quantities of perovskite. Research is also being conducted to improve titanium processing and fabrication technology. The use of titanium components will be enhanced with improved processes for making titanium alloy powders that can be used to make near-net-shape components, and with improved casting techniques.

It is estimated that wear accounts for losses five times greater than those from corrosion. Materials selected for wear resistance are dependent upon alloys containing one or more strategic metals such as chromium, cobalt, manganese, nickel, and tungsten. Research is being conducted on new casting, cladding, and coating technologies, as well as energy-absorbing matrix alloys for use in highwear applications that will reduce the amount of





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of shales and coal mining waste as possible domestic source of alumina.

Management

Executive Order 12155 vests responsibility for the management of the National Defense Stockpile in the Administrator of the General Services, Within the General Services Administration (GSA), the Federal Property Resources Services (FPRs) is assigned stockpile activities; market analysis, buying and selling stockpile materials, managing stockpile funds and budgets, storage inspection, maintenance and scenarity of the physical inventories.

Parchaes

The Interagency Committee for Stockpile Purchase Specifications and Special Instructions, chained by the Department of Commerce, has representatives from the Departments of Defense. State, the Interior, Agriculture, the General Services Administration, and FEMA. The Committee approved purchase specifications and special instructions for bauxite. abrasive grade; bauxite, refractory grade; bervilium metal, hot-pressed powder blocks; beryllium metal. vacuum cast ingot; indium; palladium; platinum; tantalum source materials; vanadium pentoxide; and zinc. The Committee has under review purchase specifications and special instructions documents for metallurgical grade bauxite and titanium metal. The Department of Commerce is developing purchase specifications for technically specified hevea rubber, nickel, castor bean oil, acid grade fluorspar, and is assessing stockpile requirements for abaca and sical cordage fibers.

Priority materials to be considered for stockpile acquisition were previously announced in March 1981. The initial items to be purchased are bauxite, cobalt, iridium, opium salts, quinidine sulfate, tantalum pentoxide and vanadium pentoxide. Acquisition plans are being undertaken based on market and technical analyses and the availability of funds from the 1981 appropriation of \$100 million.

Stockpile purchases in FY 1981 began with cobalt. The United States is 90 percent dependent on imports for cobalt which is used in the production of high-temperature, high-strength superalloys vital to the manufacture of jet aircraft engines and missile guidance systems. A contract was signed on July 10, 1981, to acquire 5.2 million pounds of cobalt for a unit cost of \$15 per pound delivered to depots. Societe Zairoise de Commercialisation des Minerals (Sozacom). Kinshasa. Zaire, was the successful bidder.

Proposals were received to supply 25,000 tons of refractory grade bauxite. This is a special type of bauxite, high in alumina content, used to manufacture refractory products for high heat and metallurgical processes. A contract award will be made when a review of the offers is completed.

Basic (Irriering Agreements (contracts complete except for prices) will be signed with several suppliers of iridium to provide for individual procurement actions to take quick advantage of market opportunities anytime during the period of the agreement. Quantities and delivery periods would also depend on funds available during the fiscal year. These agreements with individual firms are subject to review annually. Iridium is the most corrosion-resistant element known, it is primarily used in precious metal alloys to increase hardness and corrosion resistance. Important uses include: catalysts, electrodes, electrical contact points, thermocouples, photographic papers, motors and precision in struments.

Plans were announced on September 25, 1981, to buy up to 61,050 pounds of tantalum. Industry proposals are being evaluated, and a contract is expected to be awarded in the near future. The electronics industry is the largest consumer of this material. The metal is used for the manufacture of such items as electrodes, valves, retorts and pipes, cutting tools and in surgical applications.

Plans were announced on September 11, 1981, to acquire at least 75,000 ounces of quinidine sulfate. Negotiations with potential suppliers are currently in process. The material is produced from quinine which is obtained from the bark of the cinchona tree, grown principally in Indonesia and Africa. It is a medicinal used to control irregular heartheat.

The upgrading of stockpiled gum opium to opium salts is being considered. Discussions have been held with processors regarding an exchange of conversion by-products and excess stockpile materials as payment for producing salts from raw opium.

The government-owned William Langer Jewel Bearing Plant at Rolla, North Dakota, operated by the Bulova Watch Company, Inc., under contract to GSA, produces jewel bearings for sale to the stockpile and to defense contractors. Jewel bearings and related items ordered from the plant during the report period totaled 485,663 units. Orders from defense contractors for related items totaled 44,096 units. The plant was operated at a loss of \$38,392

luring the report period, due in part to a sharp lecline in orders from defense contractors.

Barter/Exchange

Proposals were received regarding exchange of excess stockpile materials for needed materials. Other proposals involve harter of government-owned agricultural surpluses as a means to acquire materials for the stockpile. These barter/exchange arrangements were being reviewed at the close of the report period.

lales

cales of excess stockpile materials during the report period totaled approximately \$43.6 million. These were eash transactions for industrial use. As shown in Table 1, the major sales were of tungsten ores and concentrates, industrial diamond stones, and tin. In addition to tin sales, an agreement to transfer 1,500 tons of tin to the buffer stock was negotiated by the Office of the Special Trade Representative. The buffer stock was established under the Fifth International Tin Agreement.

The previous decline in domestic consumption of natural battery grade manganese dioxide has continued in 1981. A decline in economic activity in the U.S. has lowered demand for this material. The tungsten market remained quiet during the reporting period with no appreciable trading taking place. Consumers had sufficient inventory to cover their needs for the next few months, and prices remain soft. Indications are that domestic processors of vegetable tannins are in a stronger market position than they were in 1980. The level of activity is good and business is holding up well, despite less favorable conditions elsewhere in the economy.

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TABLE I DISPOSAL OF NATIONAL DEFENSE STOCKPILE MATERIALS April 1, 1981 — September 30, 1981

Material	Unit	Quantity Sold	Value (Dollars)	Balance of Disposal Authorization Quantity
Antimony	ST	<u> </u>	_	3,000
Asbestos, Aniosite	ST			25,393
Asbestos, Crocidolite	ST	e jaka aa y		831
Asbestos, Chrysotile	ST	Your H air	<u> </u>	6,849
Celestite	SDT	4.		13,415
Diamond, Industrial Stones	KT	490,127	7,766,780	4,225,681
Diamond Industrial Crushing Bort	KT KT	I	_	1,692,782
Kyanite	SDT	4.0		1,187
Iodine	LB			2,213,097
Manganese Dioxide, Battery, Natural	SDT	21,574	1,304,283	78,782
Manganese Chemical Grade	SDT		The second second	51,045
Manganese, Metallurgical Grade1	SDT			669,227
Mercury ²	FL FL	<u></u>		50,000
Mercuric Oxide	- LB	Ways .		713,202
Mica, Muscovite Film 1st & 2nd quality	LB	100 pt 1	14 (14 14 14	150,000
Mica, Muscovite Block Stained & Lower	LB	<u></u>	<u> </u>	150,000
Mica, Muscovite Splittings	LB LB			6,000,000
Mica, Phlogopite Splittings	LB V	214,324	150,662	772,097
Quartz Crystals	LB I	295,702	735,372	1,538,947
Rare Earth Oxide	SDT	<u> </u>	1	488
Rubber (rotation)	LT '	616	458,406	
Silver3	TrOz			105,119,000
Talc, Block & Lump	ST		1881 (d. 11	988
Talc, Ground	ST		19 19 19 19 <u>19</u>	1,089
Thorium Nitrate	LB	10,000	25,000	6,055,529
Tin	LT	1,755	24,408,996	32,875
Tungsten Ores & Concentrates	LBW	906,539	7,470,859	
Vegetable Tannin, Chestnut	LT LT	291	162,532	7,091
Vegetable Tannin, Quebracho	LT	1,883	1,127,121	91,676
Vegetable Tannin, Wattle	U.	-		1,399

Total from National Defense Stockpile

\$43,610,011

¹From the Defense Production Act inventory 7,840 SDT valued at \$186,018 were sold.

²Sales under the Federal Property & Administration Service Act amounted to 2,500 flasks valued at \$1,1 million.

³Sales halted pending reevaluation.

Deput Minate provide 134

In additions to its leaderstape responsibilities, the bederal Property Recembers between Services CSA, presenting for the arceis less, alorages, tragerations, mistages and entered and abaptages at an appropriate absorbable legisle mations into the appropriate absorbable legisle mations in a distribution and appropriate absorbable manipulation as distribution the respective and paid the respective and paid the confidence of the distribution of the respective and paid the manipulation propriate. A manuscream of information potent was developed to provide current data requireding each atomic of facility.

A commulity quality assertances survey has been inlituded for specific materials presently in the National Defense Stockpile. Selected communities are those subject to deterioration or those of indeterminate quality due to significant specification changes since the materials were acquired. The materials selected for the initial sampling, analysis, and evaluation are, a laiding suifate, litanium, tungsten and coholt.

Transaction Fund

GSA manages the National Defense Stockpile Transaction Fund into which all mosseys from the sale of stockpile materials are placed. The purchases of needed materials are financed from money appropriated by Congress from the Fund.

During the period April 1 through September 30, 1981, \$57,045,000 was received in the Fund. Collections to date total \$189 million, of which \$100 million has been appropriated for the acquisition of new materials.

Aerial view of typical GSA critical materials stockpiling facility. (FEMA photo.)

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STOCKPILE INVENTORY

Explanation of Table 2

The National Defense Stockpile total inventory as given in Table 2 excludes quantities that were sold but not shipped from depots to the purchasers. In the Statistical Supplement (available from the General Services Administration) the inventory is listed as "Total Inventory in Storage" with a separate line for "Unshipped Sales."

The Table 2 inventory quantities combine stockpile and nonstockpile grade materials, while separate lines can be found for each type in the Statistical Supplement. Nonstockpile grade material may vary only slightly from the stockpile grade and in some cases is temporarily credited toward goals.

For some materials where a goal deficit occurs, the excess of another form of the material is held to offset the shortage as indicated in the footnotes at the end of Table 2. The term "offset" means allocating one form of a material for an equivalent amount of another form.

Materials are grouped by "families," and a summary line for each basic family group is included. The materials have been grouped an each family according to their status as raw materials, semifinished products or finished products that contain the same common ingredient. The values shown in the summary line for each family group are expressed in the basic unit common to all members of the group. In all but three cases, this basic unit is the metal equivalent for each form. There is a different conversion factor for each form because each requires different technology and incurs different conversion losses. The factors used for calculating these equivalent amounts and the calculation procedures are in Appendix 2.

Market values are prices at which comparable materials are being traded, or in the absence of trading, values are estimates. They are not necessarily the amount that would be realized if the material were sold.

Abbreviations

AMA Lb AvOz FL	- Anhydrous Morphine Alkaloid (Pounds) - Avoirdupois Ounce - Flask 176-Pound)	LCT LDT LT	- Long Calcined Ton - Long Dry Ton - Long Ton	
KT LB LB Cb LB Co LB Mo LB Ta	- Carat - Pounds - Pounds of Contrined Columbium - Pounds of Contained Cobalt - Pounds of Contained Molybdenum - Pounds of Contained Tantalum	PC SDT ST ST Ni+Co ST V TrOr	- Piece - Short Dry Ton - Short Ton - Short Tons of Contained Nickel plus Cobalt - Short Tons of Contained Vanadium - Tray Ounces	

MINONEL DEFENSE STOCKPLE INVENTORY OF STRATEGIC AND CRITICAL MATERIALS

September 30, 1981

Chromits, Chemical Grade Ore Chromits, Metallurgical Grade Ore Chromium, Ferro, High Carbon Chromium, Ferro, Low Carbon Chromium, Ferro, Silicon Chromium, Metal		ID, Caser OH Subasic Acid	9. Codesium		Beryl Ore (11% BeO) Beryllium Copper Master Allov Beryllium Metal	7. Beryllium Metal Group	6. Boudto, Refractory	5. Adhesios, Chrysofile	C. Advanta, America	3 May	Aluminum Oxide, Altrasive Grain Aluminum Oxide, Fused, Crude Bauxite, Abrasive Grade	2. Aluminum Oxida, Abrasive Grain Group	Alumina Aluminum Bauxite, Metal Grade, Janaica Type Bauxite, Metal Grade, Surinam Type	1. Aluminum Metal Grasp	Commodity
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² Unit changed from long tons to metric tons.

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- Animal Care Fund Courte Hold 50,904 ST of aluminum oxide divasive grain and 249,867 ST of aluminum oxide fuses crude as affect 377,33 LCT of equation avaive grade, *
- Coster Olds, subscite cold inventory is credited toward costor oil goal at the rate of 2.5 to 1. å
- Quite Con Control and Mathedral Grates metallurgical grade are good is 3,200,000 SDT of specification grades inventory 1,556,824 SDT, and specific đ
- Hold 217,695 ST of Fe Cr high cerbon against shortfall of 544,238 SDT of specification grade are.

 Hold 24,397 ST of Fe Cr low cerbon against 609,730 SDT of specification grade are.

 Hold 24,392 SDT of non-specification grade metallurgical are against the balance of the 89,208 SDT specification grade are shortfall.

 Hold 47,446 SDT of non-specification grade metallurgical are against a shortfall of 31,644 ST of Fe Cr Si.

 Hold 56,300 SDT of non-specification grade metallurgical are against a shortfall of 16,207 ST of chamilian metal.

 Hold 337,715 SDT of non-specification grade metallurgical are against 337,715 SDT of chemical grade are shortfall. 208308

w

- Hold 970,911 pounds Ch as Fe Ch against 1,095,189 pounds Ch as concentrates. Hold 44,851 to Ch as Ch metal against 52,766 to Ch as concentrates.
- **E**6
- Management Charles Could Could 4

Hold 21,799 SOT of manganese, bottery grade, natural are against a shortfall of 21,789 SOT of manganese, battery grade, synthetic diaxide.

- Marganes Green, Charles and Matellanders Green metallungical grade are goal is 2,700,000 SDT; inventory 2,409,377 SDT; shortfall 290,623 SDT of stackfulle grade are. ***

- Hold 14,172 ST of Mn metal against 35,430 SDT of metallurgical are.
 Hold 23,574 ST of Fe Mn Si against 12,433 SDT of metallurgical are.
 Hold 23,574 ST of Fe Mn medium carbon against 57,842 SDT of metallurgical are.
 Hold 77,460 ST of Fe Mn high carbon against 154,720 SDT of metallurgical are.
 Hold remaining 83,518 ST of Fe Mn high carbon against reduction of are value in desired inventory mix.
- October 11,795 AMA Ib of opium gum against 31,795 AMA Ib of aplum salt goal. *
- to Tenhan Gran
- (1) Hold 201,133 to Ta as Ta metal against 237,337 to Ta as concentrates. (2) Hold 28,688 to Ta as Ta C against 33,852 to Ta as concentrates.
- Tomother Green 900
- as nar-merification (year WC powder goal is 2,000,000 fb Wt stockpile grade inventory 1,921,167 fb Wt shortfall 78,833 fb W. Hald 111,775 fb W WC to offset 78,243 fb W as WC specification grade (assume 70% recovery of usable W).
- Non-stockpile grade W metal powder Phold 67,194 th W as non-specification W metal powder god is 1,600,000 to W; inventory stackpile grade 1,566,966 tb W; stortfall 33,036 tb W. inventory is 331,947 k .70 = 232,363 tb W. inventory is 331,947 k .70 = 232,363 tb W. grade powder to offset shortfall of 33,036 stackpile grade W powder. 8
- Hold bolonce of non-stockpile grade W powder 232,363 33,036 = 199,327 lb W as powder against 270,209 lbs W as concentrate. 6
- (A) Hold 8NO,752 hs W as Fe W stackpille grade against 987,884 lb W as concentrate. Hold 1,184,609 lb W manshackpille grade Fe W at 70 percent recoverable against 974,341 lb W concentrate.

A 600

APPENDIX I

STRATEGIC AND CRITICAL MATERIALS STOCK PILING ACT

(50 U.S.C. 98 et. seg.)

SEC. 1. This Act may be cited as the 'Strategic and 'itical Materials Stock Piling Act'.

FINDINGS AND PURPOSE

SEC. 2. (a) The Congress finds that the natural resources of the United States in certain strategic and critical materials are deficient or insufficiently developed to supply the military, industrial, and essential civilian needs of the United States for national defense.

(b) It is the purpose of this Act to provide for the acquisition and retention of stocks of certain trategic and critical materials and to encourage the conservation and development of sources of such materials within the United States and thereby to decrease and to preclude, when possible, a dangerous and costly dependence by the United States upon foreign sources for supplies of such materials in times of national emergency.

MATERIALS TO BE ACQUIRED: PRESIDENTIAL AUTHORITY AND GUIDELINES

SEC. 3. (a) The President shall determine from ime to time (1) which materials are strategic and ritical materials for the purposes of this Act, and (2) be quality and quantity of each such material to be equired for the purposes of this Act and the form in thich each such material shall be acquired and lored. Such materials when acquired, together with be other materials described in section 4 of this Act, hall constitute and be collectively known as the National Defense Stockpile (hereinafter in this Act elerred to as the 'stockpile').

(b) The President shall make the determinations quired to be made under subsection (a) on the usis of the following principles:

(1) The purpose of the stockpile is to serve the interest of national defense only and is not to be used for economic or budgetary purposes.

(2) The quantities of the materials stockpiled should be sufficient to sustain the United States for a period of not less than three years in the event of a national emergency.

(c) The quantity of any material to be stockpiled under this Act, as determined under subsection (a), may not be revised unless the Committees on Armed Services of the Senate and House of Representatives are notified in writing of the proposed revision and the reasons for such revision at least 30 days before the effective date of such revision.

MATERIALS CONSTITUTING THE NATIONAL DEFENSE STOCKPILE

SEC. 4. (a) The stockpile consists of the following materials:

- (1) Materials acquired under this Act and contained in the national stockpile on the day before the date of the enactment of the Strategic and Critical Materials Stock Piling Revision Act of 1979.
- (2) Materials acquired under this Act on or after the date of the enactment of the Strategic and Critical Materials Stock Piling Revision Act of 1979.
- (3) Materials in the supplemental stockpile established by section 104(b) of the Agricultural Trade Development and Assistance Act of 1954 (as in effect from September 21, 1959, through December 31, 1966) on the day before the date of the enactment of the Strategic and Critical Materials Stock Piling Revision Act of 1979.

(4) Materials acquired by the United States under the provisions of section 303 of the Defense Production Act of 1950 (50 U.S.C. App. 2093) and transferred to the stockpile by the President pursuant to subsection (f) of such section.

(5) Materials transferred to the United States under section 663 of the Foreign Assistance Act of 1961 (22 U.S.C. 2423) that have been determined to be strategic and critical materials for the purposes of this Act and that are allocated by the President under subsection (b) of such section for stockpiling in the stockpile.

(6) Materials acquired by the Commodity Credit Corporation and transferred to the stockpile under section 4(h) of the Commodity Credit Corporation Charter Act (15 U.S.C.

714b(h)). (7) Materials acquired by the Commodity Credit Corporation under paragraph (2) of section 103(a) of the Act entitled 'An Act to provide for greater stability in agriculture; to augment the marketing and disposal of agricultural products; and for other purposes', approved August 28, 1954 (7 U.S.C. 1743(a)), and transferred to the stockpile under the third sentence of such section.

(8) Materials transferred to the stockpile by the President under paragraph (4) of section

103(a) of such Act of August 28, 1954.

(9) Materials transferred to the stockpile

under subsection (b). (b) Notwithstanding any other provision of law. any material that (1) is under the control of any department or agency of the United States. (2) is determined by the head of such department or agency to be excess to its needs and responsibilities, and (3) is required for the stockpile shall be transferred to the stockpile. Any such transfer shall be made without reimbursement to such department or ageney, but all costs required to effect such transfer shall he paid or reimbursed from funds appropriated to carry out this Act.

AUTHORITY FOR STOCKPILE OPERATIONS

SEC. 5. (a) (1) Except for acquisitions made under the authority of paragraph (3) or (4) of section 6(a), no funds may be obligated or appropriated for acquisition of any material under this Act unless funds for such acquisition have been authorized by law. Funds appropriated for such acquisition (and for transportation and other incidental expenses related to such acquisition) shall remain available until expended, unless otherwise provided in appropriation Acts.

(2) If for any fiscal year the President proposes certain stockpile transactions in the annual materials plan submitted to Congress for that year under section 11(b) and after that plan is submitted tic President proposes (or Congrers requires) a significant change in any such transaction, or a significant

transaction not included in such plan, no amount may be obligated or expended for such transaction during such year until the President has submitted a full statement of the proposed transaction to the appropriate committees of Congress and a period of 30 days has passed from the date of the receipt of such statement by such committees or until each such committee, before the expiration of such period, notifies the President that it has no objection to the proposed transaction, In computing any 30-day period for the purpose of the preceding sentence, there shall be excluded any day on which either House of Congress is not in session because of an adjournment of more than three days to a day certain.

(b) Except for disposals made under the authority of paragraph (4) or (5) of section 6(a) or under section 7(a), no disposal may be made from the stockpile (1) unless such disposal, including the quantity of the material to be disposed of, has been specifically authorized by law, or (2) if the disposal would result in there being a balance in the National Defense Stockpile Transaction Fund in excess of \$1,000,000,000 or, in the case of a disposal to be made after September 30, 1983, if the disposal would result in there being a balance in the fund in excess of \$500,000,000.

(c) There is authorized to be appropriated such sums as may be necessary to provide for the transportation, processing, refining, storage, security, maintenance, rotation, and disposal of materials contained in or acquired for the stockpile. Funds appropriated for such purposes shall remain available to carry out the purposes for which appropriated for a period of two fiscal years, if so provided in appropriation Acts.

STOCKPILE MANAGEMENT

SEC. 6. (a) The President shall-

(1) acquire the materials determined unde section 3(a) to be strategic and critical materials

(2) provide for the proper storage, security and maintenance of materials in the stockpile;

(3) provide for the refining or processing any material in the stockpile when necessary convert such material into the form most suitab for storage and subsequent disposition;

(4) provide for the rotation of any material in the stockpile when necessary to prevent deterioration of such material by replacement of such material with an equivalent quantity of substantially the same material;

(5) subject to the notification required by subsection (d)(2), provide for the timely disposal of materials in the stockpile that (A) are excess to stockpile requirements, and (B) may cause a loss to the Government if allowed to deteriorate; and

(6) subject to the provisions of section 5(b), dispose of materials in the stockpile the disposal of which is specifically authorized by law.

- (b) Except as provided in subsections (c) and (d), equisition of strategic and critical materials under his Act shall be made in accordance with established Federal procurement practices, and, except as provided in subsections (c) and (d) and in section (a), disposal of materials from the stockpile shall be made by formal advertising or competitive regotiation procedures. To the maximum extent leasible—
 - competitive procedures shall be used in the acquisition and disposal of such materials;
- (2) efforts shall be made in the acquisition and disposal of such materials to avoid undue disruption of the usual markets of producers, processors, and consumers of such materials and to protect the United States against avoidable loss; and
- (3) disposal of such materials shall be made for domestic consumption.
- (c)(1) The President shall encourage the use of larter in the acquisition of strategie and critical naterials for, and the disposal of materials from, the stockpile when acquisition or disposal by barter is authorized by law and is practical and in the best interest of the United States.
 - (2) Materials in the stockpile, the disposition of which is authorized by law, shall be available for transfer at fair market value as payment for expenses (including transportation and other incidental expenses) of acquisition of materials, or of refining, processing, or rotating materials, under this Act.
 - (3) To the extent otherwise authorized by law, property owned by the United States may be bartered for materials needed for the stockpile.

(d)(1) The President may waive the applicability of any provision of the first sentence of subsection (b) to any acquisition of material for, or disposal of material from, the stockpile. Whenever the President waives any such provision with respect to any such acquisition or disposal, or whenever the President determines that the application of paragraph (1), (2). or (3) of such subsection to a particular acquisition or disposal is not feasible, the President shall notify the Committees on Armed Services of the Senate and House of Representatives in writing of the proposed acquisition or disposal at least thirty days before any obligation of the United States is incurred in connection with such acquisition or disposal and shall include in such notification the reasons for not complying with any provision of such subsection.

(2) Materials in the stockpile may be disposed of under subsection (a)(5) only if the Committees on Armed Services of the Senate and House of Representatives are notified in writing of the proposed disposal at least thirty days before any obligation of the United States is incurred in connection with such disposal.

(e) The President may acquire leasehold interests in property, for periods not in excess of twenty years, for storage, security, and main enance of materials in the stockpile.

SPECIAL DISPOSAL AUTHORITY OF THE PRESIDENT.

- SEC. 7. (a) Materials in the stockpile may be released for use, sale, or other disposition—
 - (1) on the order of the President, at any time the President determines the release of such materials is required for purposes of the national defense; and
 - (2) in time of war declared by the Congress or during a national emergency, on the order of any officer or employee of the United States designated by the President to have authority to issue disposal orders under this subsection, if such officer or employee determines that the release of such materials is required for purposes of the national defense.
- (b) Any order issued under subsection (a) shall be promptly reported by the President, or by the officer or employee issuing such order, in writing, to the

Committees on Armed Services of the Senate and House of Representatives.

MATERIALS DEVELOPMENT AND RESEARCH

SEC. 8. (a)(1) The President shall make scientific, technologic, and economic investigations concerning the development, mining, preparation, treatment, and utilization of ores and other mineral substances that (A) are found in the United States, or in its territories or possessions. (B) are essential to the national defense, industrial, and essential civilian needs of the United States, and (C) are found in known domestic sources in inadequate quantities or grades.

(2) Such investigations shall be carried out

in order to-

(A) determine and develop new domestic sources of supply of such ores and mineral substances:

(B) devise new methods for the treatment and utilization of lower grade reserves of such ores and mineral substances; and

(C) develop substitutes for such essen-

tial ores and mineral products.

(3) Investigations under paragraph (1) may be carried out on public lands and, with the consent of the owner, on privately owned lands for the purpose of exploring and determining the extent and quality of deposits of such minerals, the most suitable methods of mining and beneficiating such minerals, and the cost at which the minerals or metals may be produced.

(b) The President shall make scientific, technologic, and economic investigations of the feasibility of developing domestic sources of supplies of any agricultural material or for using agricultural commodities for the manufacture of any material determined pursuant to section 3(a) of this Act to be a strategic and critical material or substitutes therefor.

NATIONAL DEFENSE STOCKPILE TRANSACTION FUND

SEC. 9. (a) There is established in the Treasury of the United States a separate fund to be known as

the National Defense Stockpile Transaction runu (hereinafter in this section referred to as the 'fund').

(b)(1) All moneys received from the sale of materials in the stockpile under paragraphs (5) and (6) of section 6(a) shall be covered into the fund. Such moneys shall remain in the fund until appropriated.

(2) Moneys covered into the fund under paragraph (1) shall be available, when appropriated therefor, only for the acquisition of strategic and critical materials under section 6(a)(1) of this Act (and for transportation related to such acquisition).

(3) Moneys in the fund, when appropriated, shall remain available until expended, unless otherwise provided in appropriation Acts.

(c) All moneys received from the sale of materials being rotated under the provisions of section 6(a)(4) or disposed of under section 7(a) shall be covered into the fund and shall be available only for the acquisition of replacement materials.

ADVISORY COMMITTEES

SEC. 10. (a) The President may appoint advisory committees composed of individuals with expertise relating to materials in the stockpile or with expertise in stockpile management to advise the President with respect to the acquisition, transportation, processing, refining, storage, security, maintenance, rotation, and disposal of such materials under this Act.

(b) Each member of an advisory committee established under subsection (a) while serving on the business of the advisory committee away from such member's home or regular place of business shall be allowed travel expenses, including per diem in lieu of substance, as authorized by section 5703 of title 5. United States Code, for persons intermittently employed in the Government service.

REPORTS TO CONGRESS

SEC. 11 (a) The President shall submit to the Congress every six months a written report detailing operations under this Act. Each such report shall in clude-

(1) information with respect to foreign and domestic purchases of materials during the preceding 6-month period;

- (2) information with respect to the acquisition and disposal of materials under this Act by barter, as provided for in section 6(c) of this Act, during such period;
- (3) a statement and explanation of the financial status of the National Defense Stockpile Transaction Fund and the anticipated appropriations to be made from the fund during the next fiscal year; and
- (4) such other pertinent information on the administration of this Act as will enable the Congress to evaluate the effectiveness of the program provided for under this Act and to determine the need for additional legislation.
- (b) The President shall submit to the appropriate committees of the Congress each year with the Budget submitted to Congress pursuant to Section 201(a) of the Budget and Accounting Act, 1921 (31 U.S.C. 11(a)), for the next fiscal year a report containing an annual materials plan for the operation of the stockpile during such fiscal year and the succeeding four fiscal years. Each such report shall include details of planned expenditures for acquisition of strategic and critical materials during such period (including expenditures to be made from appropriations from the general fund of the Treasury) and of anticipated receipts from proposed disposals of stockpile materials during such period.

DEFINITIONS

SEC. 12. For the purposes of this Act:

- (1) The term 'strategic and critical materials' means materials that (A) would be needed to supply the military, industrial, and essential civilian needs of the United States during a national emergency, and (B) are not found or produced in the United States in sufficient quantities to meet such need.
- (2) The term 'national emergency' means a general declaration of emergency with respect to the national defense made by the President or by the Congress.

SEC. 13. Notwithstanding any other provision of law, on and after January 1, 1972, the President may not prohibit or regulate the importation into the United States of any material determined to be strategic and critical pursuant to the provisions of this Act, if such material is the product of any foreign country or area not listed as a Communist-dominated country or area in general headnote 3(d) of the Tariff Schedules of the United States (19 U.S.C. 1202), for so long as the importation into the United States of material of that kind which is the product of such Communist-dominated countries or areas is not prohibited by any provision of law.

APPENDIX 2

CALCULATION PROCEDURE FOR FAMILY GROUPINGS OF MATERIALS

The following example is designed to help the reader perform and understand the conversions and calculations used in preparing summary lines for basic family groupings. The purpose in using basic units for each of the families or groups of materials is to place the content of the primary material into a common denominator for easier comparison.

In time of emergency, there would be a need for a mix of various forms of each metal element. The stockpile goal for a metal is a mix of products at various stages of upgrading. The goal is calculated by examining expected wartime requirements, availability, and domestic capability to produce each of the upgraded forms.

There is a different factor for converting each of the forms into a common denominator, usually the basic metal equivalent. The conversion factors are different because process conversion losses vary. The calculations and conversions used for beryllium metal group are shown as an example. The figures used do not reflect the current inventory quantities.

The beryllium metal group has a surplus of beryl ore (11%BeO) and shortfails of beryllium copper master alloy (BCMA) and beryllium metal. Beryl ore is a raw material used in producing the other two products. The surplus of beryl ore is used to offset the shortfall of the upgraded forms, but in different proportions for each product because of the product composition and the accompanying processing loss.

Commodity Unit	Goal	Total Inventory	Excess	Deficit
Beryllium Metal ST Be Metal	1,563	1,061		502
Beryl Ore (11% BeO) ST	0	17.986	0	0
Beryllium Copper Master Alloy ST	16,710	7.387	0	0
Beryllium Metal ST	895	229	0	502

PROCEDURE

te that the available surplus of beryl ore is

culate the shortfall of BCMA.

10 ST Goal minus 7,387 ST inventory 9,323 ST shortfall.

lculate the quantity of beryl ore required to 323 ST of BCMA.

23 ST BCMA times 1.3 equals 12,120 ST

lculate the basic unit equivalent of the 9,323

23 ST BCMA times 0.04 equals 373 ST am metal.

btract the quantity of ore. leulated to offset rtfall of BCMA (3 above) from the total quanore available (1 above).

986 ST ore minus 12,120 ST ore equals 5,866 ore remaining.

e remaining quantity of surplus ore not used r the BCMA shortfall can now be used to offset part of the shortfall of beryllium metal. Convert the remaining ore to beryllium metal.

5,866 ST ore times 0.02801 equals 164 ST beryllium metal.

7. The total surplus beryl ore has been converted to the two upgraded forms, BCMA and beryllium metal, to cover the shortfall of these forms. The balance of excess ore is now zero.

12,120 ST ore converted to 9,323 ST BCMA.

5,866 ST are converted to 164 ST beryllium metal.

Total 17,986 ST ore converted to BCMA and beryllium metal.

In converting the ore to beryllium metal, only one conversion was required. To convert the BCMA to the basic unit, i.e., beryllium metal, an additional conversion is needed. BCMA contains a nominal 4 percent beryllium metal. To convert the BCMA to beryllium metal, simply multiply 9,323 BCMA ST by .04 which equals 373 ST of beryllium metal.

The conversion to basic units is now complete.
12,120 ST ore to BCMA to beryllium metal equals 373 ST.

5,866 ST ore to beryllium metal equals 164 ST. Total of 17,986 ST ore equals 537 ST beryllium tetal.

EXAMPLE - BERYLLIUM METAL (ST)

	Beryl Ore (11% BeO)	Equivalent Basic Units
Excess to Goal	17,986	
Converted to Offset BCMA Shortfall (9,323 X 1.3)	-12,120	373
Balance	5,866	100
Converted to Offset Beryllium Metal Shortfall (5,866 X 0.02801)	-5,866	164
Balance of Excess	0	
Total of Basic Units Offset		537

The balance of the family totals is shown in the table. Each of the forms of beryllium material has been converted to the basic beryllium metal units for easy subtraction and addition. Surplus material is

shown as positive, shortfalls are shown as negative. The final halance for the family is 1,061 ST in inventory, 1,563 ST needed for the goal, leaving a shortfall of 502 ST beryllium metal.

Balance of Family Totals in Basic Units

	Inventory	Goal	Excess (+) Deficit (-)
Beryl Ore (11% BeO) BCMA Beryllium Metal	537 295 229	0 668 895	537 -373 -666
Total	1,061	1,563	-502

BEST DOCUMENT AVAILABLE

Factors Used for Converting Materials Into Family Groups

\$ 33\$4	Multiple Factor	Basic Family Luis
am Oxide, Fused, Crude	0.518 0.833 0.641 0.231 0.264 0.028 0.04 0.286 0.714 0.714 0.714 0.429 0.850 0.50 1.000 0.400 0.400 0.800 0.720 1.000 0.85 0.85	Metal Equivalent, Aluminum Aluminum Oxide, Abrasive Grain Aluminum Oxide, Abrasive Grain S. J. Metal Equivalent, Aluminum Metal Equivalent, Beryllium Metal Equivalent, Beryllium Metal Equivalent, Chromium Metal Equivalent, Manganese Metal Equivalent, Tantalum Metal Equivalent, Tantalum Metal Equivalent, Tantalum Metal Equivalent, Tantalum